

1 Did Adaptation Strategies Work? High Fatalities from Tropical Cyclones in the
2 North Indian Ocean and Future Vulnerability under Global Warming

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9

10 Abstract

11 This paper examines the fatalities from Tropical Cyclones (TC) generated in the Bay of Bengal
12 and Arabian Sea making landfall in India, Bangladesh, and neighboring countries. In these
13 locations, the number of TC fatalities, on average, far outnumbers those found in the rest of the
14 world. Applying Negative Binomial models, we find that TC fatalities are explained by high TC
15 intensity, storm surge, and low income. A one unit increase in TC intensity (one hpa) on TC fatality
16 is commensurate with the effect of a one unit increase in income per capita (thousand INR). We
17 also show that income growth reduces TC fatality, in part, because it increases adoption of
18 information-based adaptation measures. Based on these results, future fatalities are projected based
19 on forecasts from eight climate models and two income scenarios. A key result is the interplay
20 between future increases in cyclone intensity versus income. If hurricane intensity were to increase,
21 as predicted by three of the seven climate models, fatalities are predicted to increase dramatically
22 in the low income scenario. However, if income grows at a faster rate, hurricane fatality is
23 predicted to fall in all scenarios. Therefore, economic development remains an important policy
24 variable to mitigate future impacts from global warming.

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26 Keywords: Tropical Cyclone, Storm Surge, North Indian Ocean, Fatality, Adaptation.

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33 1. Introduction

34 Tropical Cyclones in the North Indian Ocean lead the globe in deadly impacts. Since 1990, more
35 than 2,000 fatalities occur, on average, for each tropical cyclone landfall across India, Bangladesh,
36 and Thailand (IMD 2014). Individual storms have led to more than 130,000 fatalities (Guha-Sapir
37 et al. 2015). This is in a stark contrast to the TCs making landfall elsewhere in the world. In the
38 United States and Australia, where fatalities average in the dozens per storm, only a single storm
39 – Hurricane Katrina in 2005 – has caused more than 1000 lives lost since 1970. A key factor in
40 explaining these differential impacts is income. While hurricane fatalities depend, in part, on the
41 physical forces of the storm as well as adaptation measures to protect valuable assets in harm's
42 way, income level is a key driver of adaptation, as income determines the choices of adaptation
43 measures economically available for protection (Seo 2015).

44 In addition to current TC risks, climate change, due primarily to anthropogenic activities (IPCC
45 2014a), is expected impact tropical cyclones via atmospheric and oceanic warming (NCEI 2015,
46 NHC 2014, IPCC 2014b). These impacts include increased frequency of severe hurricanes in a
47 warmer world (Emanuel 2005, 2013, Elsner et al. 2008, Knutson et al. 2010, Carmargo 2013, Tory
48 et al. 2014). Given the highly nonlinear relationship between economic damages and storm
49 intensity – with damages scaling by as much as the 9th power of maximum wind speed – increasing
50 storm intensity could greatly exacerbate losses over the coming century (Pielke et al. 2008,
51 Nordhaus 2010). However, changes in hurricane activities are predicted to vary across oceans, as
52 are the predicted changes in economic damages (Mendelsohn et al. 2012, Emanuel 2013, Seo
53 2014). In addition, differential rates of economic development may increase a nation's ability to
54 adapt. Therefore, conditions in the future world must be carefully studied to understand future
55 vulnerabilities under a changing world.

56 This paper analyzes current and future vulnerability to tropical cyclone fatalities, with special
57 attention to the role adaptation strategies made possible by income growth in the North Indian
58 Ocean. The authors begin by examining the history of observed TCs to quantify the roles that
59 adaptation strategies, as well as TC and socioeconomic factors, play in determining the magnitude
60 of human fatalities across the Bay of Bengal and Arabian Sea from 1990 to 2012. An array of
61 Negative Binomial models are run to explain hurricane fatalities by TC intensity, income level,
62 and other variables (Seo 2015, Bakkensen and Mendelsohn 2015). Probit models are run to explain
63 the choice of information-based adaptation measures such as TC trajectory projection methods,
64 TC surge models, and TC advisories (Seo 2015). This paper then examines changes in tropical
65 cyclone activities due to global warming and the consequences of such changes in the North Indian
66 Ocean, where hurricane-related death tolls are especially high and, therefore, is the region of
67 greatest concern globally (Bakkensen and Mendelsohn 2015, Seo 2015). Future TC projections
68 under various scenarios of climatic changes are obtained from the Emanuel's work (Emanuel et al.
69 2008, Emanuel 2013). We simulate the changes in TC fatalities based on these TC projections

70 downscaled from seven climate models and assuming both low income and middle income
71 scenarios. The authors estimate how adaptation strategies can be enhanced to reduce vulnerability
72 to future hurricanes in a warmer world.

73 We find that TC fatalities are explained by high TC intensity, storm surge, and low income. A one
74 unit increase in TC intensity (one hpa) on TC fatality is commensurate with the effect of a one unit
75 increase in income per capita (thousand INR). We also find that income growth reduces TC fatality,
76 in part, because it increases adoption of information-based adaptation measures. When examining
77 future projects, of key concern is the interplay between future increases in cyclone intensity versus
78 income. If hurricane intensity were to increase, as predicted by three of the seven climate models,
79 fatalities are predicted to increase dramatically in the low income scenario. However, if income
80 grows at a faster rate, hurricane fatality is predicted to fall in all scenarios. Therefore, economic
81 development remains an important policy variable to mitigate future impacts from global warming.

82 The paper comprises the following sections. In the next section, we present a theory of TC fatalities.
83 The third section explains our empirical approach and data. The fourth section explains empirical
84 results from the applications of Negative Binomial models. The fifth section analyzes determinants
85 of adaptation through Probit models. The sixth section provides future simulations of TC fatalities
86 based on the scientific projections of TC intensities and frequencies by the end of 21st century. We
87 conclude the paper with a summary and discussion.

88

89 2. Tropical Cyclone Fatalities

90 Tropical cyclones (TC), also called hurricanes in the northern Atlantic and Eastern Pacific Oceans
91 and typhoons in the western North Pacific Ocean, are giant heat engines fueled by the flux of heat
92 from the ocean to the upper atmosphere (Seo 2015). TCs are driven by a positive feedback loop
93 whereby stronger TC winds lead to lower sea surface pressure, thereby increasing surface heat flux
94 and creating yet stronger winds. The Indian Meteorological Department classifies cyclones based
95 on wind speed when a storm is over water and air pressure when a storm is over land. A cyclone
96 is defined as a storm reaching a wind speed of at least 60 kmph (IMD, 2015c).

97

98 Human fatality is one of the hurricane consequences most feared by affected individuals and
99 government agencies. The number of fatalities from a hurricane depends upon the severity of a
100 hurricane, commonly expressed in terms of maximum wind speeds and minimum central pressure
101 (Seo 2015). It also depends on vulnerability factors including population, elevation, capital assets,
102 and income of the region struck by a hurricane (Nordhaus 2010). Hurricanes also cause a
103 temporary storm surge in the sea level. In low-lying areas of poor countries such as India and
104 Bangladesh, hurricane-caused storm surge often is a primary driver of high fatality counts
105 (Jelesnianski et al. 1992, Lin et al. 2012, IMD 2005b).

106

107 Growing literature exists on the relationship between TCs and climate. Emanuel first theorized the
 108 relationship between elevated CO₂ concentrations, due to the greenhouse effect, and increases in
 109 the destructive potential of hurricanes (Emanuel 1987). Previous research shows a clear upward
 110 trend in hurricane power, as defined by the Power Dissipation Index (PDI) which is a function of
 111 maximum wind speeds and frequency, in the latter half of the 20th century in the North Atlantic
 112 and the western North Pacific Oceans (Emanuel, 2005, 2008). Underlying the PDI trend are
 113 changes in hurricane intensity and frequency (Knutson et al. 2010). Work by Kossin et al. (2013)
 114 shows that the lifetime maximum intensity of the strongest storms has increased globally, although
 115 weakly, in the past few decades, in all oceans except the western North Pacific. Even after
 116 adjusting for potential missing storms in the historical record before the advent of satellite tracking,
 117 hurricane counts show distinct multi-decadal swings over time, but no long-term trend (Vecchi
 118 and Knutson 2011). Although historical data on hurricanes such as the HURDAT best-track file in
 119 the United States—which form the basis of the above studies—are available from the 1850s, the
 120 satellite era of hurricane observations began only in the 1970s (McAdie et al. 2009, Landsea et al.
 121 2009). Hurricane data during the pre-satellite era suffer from missed observations, imprecise
 122 measurements, and non-standardized recording procedures.

123

124 3. Empirical Approach

125 To model the counts of hurricane fatality, we use the Negative Binomial (NB) distribution which
 126 can be derived from the Poisson distribution (Cameron and Trivedi 1986, Hilbe 2007). Assume y_i ,
 127 a random variable, is of the number of fatality from a hurricane i whose distribution is a Poisson
 128 with parameter λ_i :

129

$$130 y_i \sim \text{Poisson}(\lambda_i). \quad (1)$$

131

132 We further assume that the parameter λ_i is a random variable with a Gamma distribution:

133

$$134 \lambda_i \sim \text{Gamma}(\alpha, \beta). \quad (2)$$

135

136 The unconditional distribution of y_i is the Negative Binomial distribution whose first two
 137 moments are:

138

$$139 \begin{aligned} E(y_i) &= \alpha\beta, \\ \text{Var}(y_i) &= \alpha\beta + \alpha\beta^2. \end{aligned} \quad (3)$$

140

141 Substituting in $\mu_i = \alpha\beta$ and $\kappa = \frac{1}{\alpha}$, the mean and variance of fatalities becomes:

142 $E(y_i) = \mu_i,$ (4)
 143 $Var(y_i) = \mu_i + \kappa\mu_i^2.$

144 The NB distribution is preferable to the Poisson distribution when overdispersion exists in count
 145 data. The variance in Eq. 4 captures overdispersion in the sample and increases in a quadratic (non-
 146 linear) function of the mean (Lambert 1992, Hilbe 2007). In contrast, the variance in the Poisson
 147 distribution is equal to the size of the mean. We test for (and find) overdispersion in our sample.

148
 149 The probability density function (PDF) of y_i is

150
 151
$$f(y_i) = \frac{\Gamma(y_i + \kappa^{-1})}{\Gamma(y_i + 1)\Gamma(\kappa^{-1})} \left(\frac{\kappa^{-1}}{\kappa^{-1} + \mu_i} \right)^{\kappa^{-1}} \left(\frac{\mu_i}{\kappa^{-1} + \mu_i} \right)^{y_i}, \text{ for } y_i = 0,1,2,\dots \quad (5)$$

152
 153 where $\kappa > 0$ is the dispersion parameter.

154
 155 Economic theory guides our understanding our hurricane fatalities, which are a function of
 156 hurricane characteristics, as well as human vulnerability and adaptation (Nordhaus 2011, Seo 2015,
 157 Bakkensen and Mendelsohn, 2015). We therefore include the following variables in our empirical
 158 fatalities model: hurricane intensity and surge (to characterize the hurricane), income and
 159 population (to characterize vulnerability), and various endogenous and exogenous adaptation
 160 measures (to characterize adaptation).

161
 162 We estimate our NB fatalities model using the following log link:

163
 164
$$g(\mu_i) = \ln \mu_i = \alpha + \beta_1 MCP_i + \beta_2 INC_i + \gamma_1 SUR_i + \gamma_2 POP_i + \varphi AD_i \quad (6)$$

165
 166 where MCP is the Minimum Central Pressure, INC is income per capita, SUR is the level of storm
 167 surge, POP is population density, and AD is a vector of adaptation measures (Seo 2015)¹. The log
 168 link ensures that the over-dispersed data are adequately captured in the model and the estimated
 169 number of deaths does not become negative. The parameters are estimated using the Maximum
 170 Likelihood method and the Newton-Raphson technique for non-linear optimization.

171
 172 Several tests of interest result from Eq. 6. First, through the estimated parameter γ_1 , we test the
 173 hypothesis that the level of storm surge is a significant cause of high fatalities from hurricanes in

¹ Previous work has shown that MCP is a better measure of the destructiveness of a storm than maximum wind speed, due in part to better accuracy in historical measurement (Gray et al. 1991, Mendelsohn et al. 2012, Seo 2014, Bakkensen and Mendelsohn, 2015).

174 low-lying tropical countries including India and Bangladesh. Second, adaptation measures, such
 175 as the development of Tropical Cyclone trajectory projection methods and availability of a storm
 176 surge modeling, TC advisories, and the Global Maritime Distress and Safety System (GMDSS),
 177 are tested through the significance of φ (Seo 2015).

178
 179 Other estimated parameters are of interest. $\hat{\beta}_1$ estimates the relationship between cyclone intensity
 180 and fatalities. It is interpreted as the proportional change in the mean fatality in response to one
 181 unit increase in the intensity of a hurricane, i.e., minimum central pressure:

$$182 \quad \hat{\beta}_1 = \frac{d \ln \mu_i}{d MCP_i} = \frac{d\mu_i / \mu_i}{d MCP_i} \quad (7)$$

184
 185 Similarly, the estimated parameter $\hat{\beta}_2$ estimates the relationship between income change and
 186 fatalities. It is interpreted as the proportional change in the mean fatality in response to one unit
 187 increase in income per capita:

$$188 \quad \hat{\beta}_2 = \frac{d \ln \mu_i}{d INC_i} = \frac{d\mu_i / \mu_i}{d INC_i} . \quad (8)$$

190
 191 We hypothesize that a weaker (higher pressure) storm will lead to fewer fatalities ($\hat{\beta}_1 < 0$), while
 192 income growth will decrease the magnitude of lives lost ($\hat{\beta}_2 < 0$).

193
 194 The impact of a change in hurricane intensity from MCP_0 to MCP_1 , caused by a climatic shift, on
 195 the number of fatality is measured as follows:

$$196 \quad \Delta = \hat{\mu}_i(MCP_1) - \hat{\mu}_i(MCP_0) . \quad (9)$$

198
 199
 200 **3.1 Data**

201 We construct an original dataset on tropical cyclones generated in the North Indian Ocean—the
 202 Bay of Bengal and the Arabian Sea—from 1990 to 2012, when detailed data on each cyclone is
 203 available from the Indian Meteorological Department (IMD 2015a, 2015b). TCs primarily make
 204 landfall in India, but also impact South Asian countries including Bangladesh, Thailand, Sri Lanka,
 205 Burma, and Pakistan. A handful of cyclones made landfall in Africa and the Middle East but are
 206 excluded from the analysis due to data limitations.

207 We use both best track data and annual TC reports by the IMD. The best track database contains
208 data on TC location, minimum central pressure, maximum wind speeds, and other information for
209 each observation period throughout the lifetime of the storm. The annual TC reports describe each
210 TC in detail and contain information on fatalities, financial damage, landfall locations, storm surge,
211 trajectory projections, TC advisory, evacuation, GMDSS, and other variables. We collect data on
212 five relevant adaptation measures: availability of a surge modeling as a forecasting tool, the TC
213 observation interval, availability of TC advisory, application of the Global Maritime Disaster and
214 Safety System (GMDSS), and availability of TC trajectory projection with the Limited Area Model
215 (LAM).

216 Socio-economic data are gathered from various sources including the World Bank Development
217 Indicators and the Open Government Data Platform of India (World Bank 2015, OGDPI 2015).
218 Income per capita and population density are available at the state level for India and at the country
219 level for non-Indian countries. Using a World Bank Consumer Price Index, income data are
220 adjusted to real 2006 prices.

221 Projections of hurricane activities by the end of this century are obtained from Emanuel (Emanuel
222 et al. 2008, Emanuel 2013). Applying downscaling methods to the CMIP3 and CMIP5 (Climate
223 Model Inter-comparison Project) models, Emanuel predicts changes in TC frequency and intensity
224 by the end of 21st century across global oceans. This paper relies on his predictions for the North
225 Indian Ocean. The downscaled hurricane predictions are generated from the following seven
226 AOGCM climate models: CCSM3, CCNRM, CSIRO, ECHAM, GFDL, MIROC, and MRI.

227

228 4. What Explains Fatalities?

229 We begin by examining summary statistics for our dataset and then formally model the
230 determinants of tropical cyclone fatalities. Table 1 presents descriptive statistics for variables in
231 our dataset. To examine trends over time in our data, statistics are presented for the two periods:
232 an early period (from 1990-2001) and a late period (from 2002 to 2012). Altogether, 64 TCs made
233 landfall in the early period and 61 TCs made landfall in the late period.

234 While still high, the average number of TC fatalities declined from 2,441 persons in the early
235 period to 1,469 persons in the late period. The central minimum pressure, on the other hand, rose
236 slightly from 986 hpa to 989 hpa, which implies a decrease in average intensity (Evan et al. 2011).
237 Average surge level declined from 0.59 meters to 0.48 meters. These statistics tell us that the
238 decline in the number of TC fatalities in the late period may be attributed to, *inter alia*, a decrease
239 in TC intensity and storm surge. However, from the early period to the late period, income per
240 capita and population density both increased.

241 The variable Surge Model in Table 1, an indicator variable taking the value 1 if a surge model
242 was present, was used in all TCs in the late period, but in none of the TCs in the early period. In

243 addition, the time between official TC observations, when TC data is collected for a given event,
244 has decreased, averaging 5.02 hours between observations in the early period and 3.3 hours
245 between observations in the later period. All late period TCs were coupled with a TC advisory, the
246 Global Maritime Disaster and Safety System (GMDSS), and the TC trajectory projection with the
247 Limited Area Model (LAM). Given different development dates, these technologies and systems
248 were not available for some TCs in the early period.

249 Given the observed records regarding TC characteristics, adaptation, and fatalities, we now
250 examine the conditional relationships between fatalities and variables of interest through
251 regression analysis. In Table 2, we present the results from our six Negative Binomial models.
252 According to the Log-Likelihood statistics and the scaled deviances close to one, all six models
253 are significant at the 5% level.

254 Model 1 is the most parsimonious model in which minimum central pressure, income per capita,
255 and population density are entered as explanatory variables for the explanation of TC fatality. The
256 error terms are assumed to be independent. The dispersion parameter is 8.3, which shows that the
257 sample data are highly dispersed and the choice of the Negative Binomial model is appropriate. In
258 this model, the estimate of minimum central pressure is significant, as is that of income per capita.
259 The estimate for minimum pressure is -0.12, which implies that one unit decrease in minimum
260 central pressure leads to 12% increase in the number of fatality. The estimate for income per capita
261 is -0.029, which implies that a one unit increase in income per capita (1,000 INR which is
262 approximately 17 USD) leads to 2.9% decrease in the number of fatalities. The estimate for
263 population density is positive, as expected, but not significant².

264 In India and South Asian countries, the number of death from a TC is strongly linked to the level
265 of a storm surge due to many reasons including fragile houses, low-lying areas, and lack of shelters.
266 In Model 2, we add the availability of a storm surge model and the level of surge. Data on the
267 height of storm surge is available for all years but is missing for a handful of small storms. As
268 expected, the surge level is a highly significant factor with parameter estimate of about 1. A one
269 meter increase in a surge leads to a 100% increase in TC fatality. The inclusion of the surge
270 variables decreases the magnitude of the estimate of minimum central pressure. In Model 2, the
271 estimate is -0.03, which is significant. This in turn shows that the high sensitivity of fatality to
272 MCP is owing to a mis-specification of the model, i.e., omission of surge variables.

273 In Model 3, we add a dummy variable for the TC trajectory projection by the Limited Area Model
274 (LAM). This is one of the first employed TC trajectory projection methods in India and continues

² This may be due to very high population densities across all regions in the study. That is, unlike Australia and the US where population density varies a great deal from one region to another, Indian coastal regions are all densely populated with little variation. In addition, it could be due to greater resilience in urban areas, relative to rural areas, such that fatalities do not scale proportionately with population.

275 to be used for every storm. It began to be systematically adopted in 1976. The estimated coefficient
276 is positive, as hypothesized, but significant only at the 20% level.

277 In Models 4 and 5, we use the same set up as Model 2, but change the error assumption to
278 exchangeable error terms in Model 4 and unstructured error terms in Model 5 (Seo 2015). Model
279 4 assumes a fixed correlation parameter while Model 5 assumes no structure in correlation
280 parameters between the error terms. There is no theoretical ground on which we can bound an
281 error structure, which means that the unstructured error structure in Model 5 is preferable in our
282 modeling. Changes in the assumption of the error terms, however, do not affect the results
283 significantly.

284 Adopting the specification in Model 5, we replace the surge level with an ‘estimated’ surge level
285 in Model 6. Since surge level is not recorded for a few TCs, as some smaller cyclones did not have
286 a recorded surge, the authors estimated the surge level using minimum central pressure, spatial
287 location, and other variables and used it as one of the explanatory variables. The estimate is not
288 significant implying that additional variables, such as bathymetry and coastal elevation gradients,
289 are needed to model surge. However, the estimated coefficient of minimum central pressure returns
290 to the magnitude in Model 1, which does not include the surge variable. This implies that the surge
291 variable and the minimum central pressure are correlated to some degree (Jelesnianski et al. 1992,
292 SURGEDAT 2015). When the level of surge is not accurately measured for each of the TCs in the
293 dataset, the minimum central pressure measure of hurricane intensity is likely to absorb much of
294 the impact of a higher storm surge.

295 What are the effects of non-information based adaptation measures against storm surge including
296 bunkers and shelters built on the hurricane prone low-lying zones (Paul 2009)? The estimate of
297 the minimum central pressure in Model 2 may capture the effects of such adaptation measures. In
298 other words, the damage from a high intensity hurricane occurs because of both high speed winds
299 and high sea surge. Individuals and public agencies will take adaptation measures, including
300 building and evacuating into the bunkers and shelters, which will reduce the casualties from a TC
301 due to hurricane intensity. In India and Bangladesh, a lack of shelters and bunkers as well as poor
302 housing conditions of many residents in the low-lying areas are perceived to be a primary policy
303 concern. These effects are captured in the large parameter estimate of storm surge: +100% increase
304 in hurricane fatality with an additional 1 meter increase in storm surge. On the other hand, income
305 growth provides a large reduction in hurricane fatality, given hurricane intensity and storm surge,
306 probably because higher income equips people with more sturdy housing and local communities
307 with sufficient numbers of shelters. The relationship between income growth and adaptation
308 innovation is an important area of future research.

309

310

311

312 5. Adoption of Adaptation Measures

313 We now turn to specific adaptation measures employed to protect against tropical cyclone impacts.
314 We focus on information-based adaptation measures and leave physical protection options for
315 future work. Through detailed TC reports from the Indian Meteorology Department, the authors
316 recorded various adaptation measures that were used before and during TC events (IMD 2015b).
317 In Table 3, adoption of each of these measures is modeled using the Probit choice model (Train
318 2003). The five measures are: availability of a surge model, a TC trajectory projection using the
319 Limited Area Model (LAM), a TC trajectory projection using the Non-hydrostatic Meso-scale
320 Model (NMM), a TC Advisory, and the Global Maritime Distress Safety System (GMDSS).
321 During this period, all TCs were observed by satellites.

322 Adoption of adaptation options phased in over time and the technologies continued to improve
323 in accuracy after initial adoption. Storm surge models were first used in 2002 while TC advisories
324 and GMDSS began in 2001 (IMD 2015b). The NMM technology is a more recently adopted (in
325 2006) dynamical model. The LAM technology began to be systematically adopted in 1996. Before
326 that, the CLIPER (Climatology and Persistence) model, a statistical model which was developed
327 in 1972 by the National Hurricane Center in the United States, was used for TC trajectory
328 projection (NHC 2009). These measures have been developed and adopted over time in response
329 to the society's desire to better deal with the destructiveness of tropical cyclones.

330
331 In Table 3, adoption of each of these measures is explained by intensity, income per capita, and
332 population density (Seo 2015). According to the Wald statistics, all the models are significant at
333 the 5% level except the choice of a TC trajectory projection with LAM which is significant at the
334 9% level. In all five models, income per capita is significant at the 5% level. The positive estimate
335 indicates that the adoption of these measures is more likely when a TC approaches a higher income
336 region and/or occurred in a higher income year. The parameter estimate is quite steady across the
337 five models at about +0.029. In addition, the technologies have become more sophisticated
338 through the establishment of regional centers and international collaborations.

339 Adoption of these measures by Indian agencies is a public effort to reduce the number of fatalities
340 caused by the hurricane. These measures improve the knowledge of local people who make
341 decisions to avoid personal catastrophes. An individual may or may not decide to evacuate to a
342 bunker or physically protect property, given this information. However, it is not apparent in the
343 individual reports of these hurricanes whether these measures are adopted selectively only when
344 certain regions, e.g., high income regions which are approached by a hurricane. The Probit models
345 nonetheless inform us that these measures are more likely to be adopted in areas or at times when
346 incomes are higher.

347 Turning to the storm characteristics, the estimated coefficient on the intensity variable is not
348 significant across the five adaptation measures. This implies that information-based adaptation
349 measures are not adopted due to the intensity of a TC or specifically targeted to areas with intense

350 storms. These measures are different from other adaptation measures such as evacuation and
351 physical protection, which are primarily driven by the intensity of an approaching TC.

352 The results from the Probit models also shed light on the results from the Negative Binomial
353 models in Table 2. Adoption of information-based adaptation strategies, via increases in income,
354 have reduced the number of fatalities from TCs. These results provide evidence that adaptation
355 measures against TCs have been effective in India.

356

357 6. Future Simulations

358 Based on the empirical results presented in the previous section, we simulate the impacts of climate
359 change on TC fatality by the end of this century. From the six models presented in Table 2, we use
360 the following three parameter estimates for our future projections: minimum central pressure= -
361 0.03, income per capita= -0.029, and surge= +1.001³. These parameters are highly stable across
362 Models 2 through 5. As there is no known scientific literature on the level of storm surge expected
363 by the century's end in a warmer world (Jelesnianski et al. 1992, SURGEDAT 2015), we base our
364 future simulations on changes in three measures: Changes in TC intensity, TC frequency, and
365 income.

366 As shown in Table 4, we employ sixteen future climate change scenarios detailing changes in TC
367 intensity, TC frequency, and income per capita. The projections of the TC activities in the North
368 Indian Ocean are drawn from Emanuel and coauthors (Emanuel et al. 2008). They base their
369 projections on the seven AOGCM climate models under an A1B climate change scenario. The
370 seven climate models are CCSM3, CNRM, CSIRO, ECHAM, GFDL, MIROC, and MRI. A final
371 scenario is Emanuel's average of the seven models. For each of these scenarios, we simulate a
372 low-income scenario and a middle-income scenario.

373 On average, the frequency of the TCs is predicted to decrease by 8.2% and the intensity is
374 predicted to increase by 3.7% in the North Indian Ocean (Emanuel et al. 2008). However, a more
375 recent study predicts a non-significant change in the hurricane frequency (Emanuel 2014). This is
376 a major departure from the assessment by the Intergovernmental Panel on Climate Change (IPCC
377 2014a). The seven downscaled hurricane projections vary a great deal from one to another with
378 regard to frequency prediction and intensity prediction.

379 For income changes, two scenarios are used: a low income scenario and a middle income scenario.
380 In the low income scenario, income per capita is predicted to grow more slowly at 2% per year. In
381 the middle income scenario, the income per capita in the region is predicted to grow at 3% per
382 year. At the end of 20th century, the income per capita was 17.8 thousand INR. A century of 3%

³ Alternatively, Model 6 could be used for future simulations with similar results presented in this section.

383 growth will lead to an income level of 324 thousand INR. These estimates are conservative, as
384 India may grow at a higher growth rate than these scenarios. The Indian economy grew at about
385 7% from 2005 to 2015 (World Bank 2015).

386 In Table 5, we simulate the changes in TC fatality by the end of 21st century assuming the sixteen
387 scenarios described above. Average fatality during the end of 20th century was 10,670 persons per
388 year. In a low income scenario, the fatality increase has a wide range: more than 100,000 additional
389 deaths per year in the MIROC scenario to a decrease of 10,670 deaths per year (total eradication
390 of cyclone fatality) in the CNRM scenario. Increases in hurricane fatalities are observed in the
391 MIROC, MRI, and CCSM3 scenarios due to a large increase in intensity predicted in these
392 scenarios. A decrease in hurricane fatality occurs in the CNRM, CSIRO, ECHAM, GFDL, and the
393 Emanuel average scenarios due to both a decrease in hurricane intensity and a decrease in hurricane
394 frequency.

395 In the middle income scenario, all eight scenarios lead to a large reduction in the number of
396 fatalities from hurricanes. Regardless of changes in hurricane characteristics, the change in income
397 dominates the outcome.

398 For comparison, what would happen if the sensitivity of fatality to hurricane intensity is much
399 larger than that on which these simulations are based, say, twice more destructive with the
400 sensitivity parameter of -0.06? Our analysis shows that in the MIROC model, income growth of
401 about 3.1% would be sufficient to offset the increased number of fatalities due to increased
402 intensity, given the doubled sensitivity parameter of -0.06. Therefore, the growth of income
403 relative to hurricane intensity will be a critical factor in the determination of future fatalities and
404 will be an important metric for policy.

405

406 7. Discussion

407 This paper examines fatalities from Tropical Cyclones generated in the Bay of Bengal and the
408 Arabian Sea from 1990 to 2012, where the average number of TC fatalities far outnumber those
409 found in the United States, Australia, and the rest of the world (Seo 2015, Bakkensen and
410 Mendelsohn 2015). The authors use Negative Binomial models to explain fatality count data by
411 minimum central pressure, level of storm surge, income, population density, and adaptation
412 measures. This paper finds that one unit increase in TC intensity (one millibar) has a similar impact
413 on TC fatality as one unit increase in income per capita (one thousand INR). One meter increase
414 in storm surge is estimated to double the number of fatalities from a TC.

415 A unit of income growth reduces the TC fatality proportionally by 3%. One mechanism by which
416 income reduces TC fatality is through innovation and adoption of information-based adaptation
417 measures. Historical measures include TC trajectory projections by various methods, storm surge
418 models, TC advisories, and a global cooperative system such as the Global Maritime Distress and

419 Safety System (GMDSS). Probit models show that adoption of these measures increases as income
420 per capita grows.

421 Future simulations are made relying on the eight TC projections under CMIP3 and CMIP5 climate
422 models and two income scenarios. In a low-income scenario in which the income per capita is
423 predicted to grow at 2% per year, hurricane fatality is determined by how destructive hurricanes
424 would become. In the MIROC model in which hurricane intensity is predicted to increase by 20%,
425 hurricane fatality is predicted to increase by more than 100,000 persons per year. If hurricane
426 intensity were to increase moderately or even decrease, hurricane fatality is predicted to fall by a
427 great deal. In the middle-income scenario, hurricane fatality is predicted to fall in all scenarios
428 regardless of changes in hurricane characteristics.

429 From a policy perspective, we synthesize our key results within the literature. First, overall
430 hurricane fatalities are very high in the North Indian Ocean compared to those in high income
431 regions (Bakkensen and Mendelsohn 2015). Second, the paper indicates that the high fatalities are
432 not ascribed largely to high hurricane intensity. The parameter estimate of minimum central
433 pressures in the Indian Ocean context is -0.03, which is only one-half of the parameter estimate (-
434 0.06) in Australian TCs (Seo 2015). Third, in addition to TC intensity, storm surge is highly
435 dangerous in this region due likely to poor housing structures and a lack of appropriate shelters
436 and bunkers (Paul 2009, Peduzzi et al. 2012). One additional meter of storm surge is predicted to
437 double the number of fatalities. Fourth, adaptation measures employed in this region such as a
438 surge model, TC trajectory projection, TC advisory, and GMDSS have been effective. Adoptions
439 of these strategies are largely a function of income growth. Finally, income growth and
440 accompanying increases in adaptation facilities and capacities will, by and large, determine the
441 severity of hurricane fatalities in India and its neighboring regions in the future under climatic
442 changes (Seo 2015).

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Table 1: Descriptive Statistics

Variable	Early: 1990-2001		Late: 2002-2012	
	Mean	Standard Deviation	Mean	Standard Deviation
Fatalities (N)	2441.89	17399.52	1469.95	10751.70
Minimum central pressure (hpa)	986.05	21.40	989.10	12.94
Income per capita (INR)	11099.19	11605.34	25243.66	22239.88
Population density (ppl/km ²)	518.60	327.37	558.31	514.31
Observation interval (hours)	5.02	1.01	3.32	0.68
Surge model (0/1)	0.00	0.00	1.00	0.00
Surge (meters)	0.59	1.49	0.48	1.22
TC advisory (0/1)	0.02	0.13	1.00	0.00
Global Maritime Distress and Safety System (0/1)	0.02	0.13	1.00	0.00
Trajectory projection by Non-hydrostatic Meso-scale Model (NMM) (0/1)	0.00	0.00	0.72	0.45
Trajectory projection by Limited Area Model (LAM) (0/1)	0.61	0.49	1.00	0.00

625 Table 2: Negative Binomial Models of Fatalities.

	Model 1		Model 2		Model 3	
	Est.	P-value	Est.	P-value	Est.	P-value
Intercept	124.213	<.0001	33.9403	<.0001	18.9908	0.0114
Minimum central pressure (hpa)	-0.1206	<.0001	-0.03	<.0001	-0.0159	0.04
Income per capita (1000 INR)	-0.0292	0.0006	-0.0292	0.0012	-0.0268	0.0021
Population density (ppl/km ²)	0.0002	0.8269	0.0001	0.8466	0.0002	0.7639
Surge (meters)			1.0001	<.0001	1.1392	<.0001
Surge model			0.0642	0.9004	-0.3408	0.5154
Trajectory LAM					1.2	0.1839
Dispersion parameter	8.3742		7.6306		7.4726	
Likelihood Ratio (P value)	<0.0001		<0.0001		<0.0001	
Scaled deviance (Value/DF)	0.9702		0.9877		0.9967	
Assumption on the error terms	Independent		Independent		Independent	
	Model 4		Model 5		Model 6: Estimated level of surge	
	Est.	P-value	Est.	P-value	Est.	P-value
Intercept	33.9403	<.0001	33.9403	<.0001	133.5627	<.0001
Minimum central pressure (hpa)	-0.03	<.0001	-0.03	<.0001	-0.1295	<.0001
Income per capita (1000 INR)	-0.0292	0.0012	-0.0292	0.0012	-0.0359	0.0024
Population density (ppl/km ²)	0.0001	0.8466	0.0001	0.8466	0.0002	0.7329
Surge (meters)	1.0001	<.0001	1.0001	<.0001	-0.354	0.1885
Surge model	0.0642	0.9004	0.0642	0.9004	0.4095	0.5705
Dispersion parameter	7.6306		7.6306		8.568	
Likelihood Ratio (P value)	<0.0001		<0.0001		<0.0001	
Scaled deviance (Value/DF)	0.9877		0.9877		0.9765	
Assumption on the error terms	Exchangeable		Unstructured		Unstructured	

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628 Table 3: Probit Models of Adaptation Strategies

	Surge model		Trajectory LAM		Trajectory NMM	
	Est.	P-value	Est.	P-value	Est.	P-value
Intercept	-3.1995	0.6343	10.2061	0.2418	2.0382	0.765
Minimum central pressure	0.00274	0.6886	-0.0102	0.2518	-0.00316	0.648
Income per capita (1000 INR)	0.0295	0.0002	0.0292	0.0198	0.0264	0.0006
Population density (/km ²)	-0.00009	0.7916	0.000612	0.1721	0.0004	0.2599
Wald Statistic	14.4178	0.0024	6.5128	0.0892	13.0136	0.0046
	TC advisory		GMDSS			
	Est.	P-value	Est.	P-value		
Intercept	-4.0901	0.5452	-4.0901	0.5452		
Minimum central pressure	0.00366	0.5933	0.00366	0.5933		
Income per capita (1000 INR)	0.0295	0.0002	0.0295	0.0002		
Population density (/km ²)	-0.0001	0.7745	-0.0001	0.7745		
Wald Statistic	14.5621	0.0022	14.5621	0.0022		

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641 Table 4: Future Scenarios

	TC frequency	TC intensity	Low-income scenario	Middle-income scenario
Current value	5.4 TCs per year	987 hpa	17.8 thousand INR	17.8 thousand INR
Future projections				
Emanuel scenario	0%	+3.7%	+111	+324
CCSM3	+6%	+13%	+111	+324
CNRM	-21%	-15%	+111	+324
CSIRO	-11%	+8%	+111	+324
ECHAM	-19%	+2%	+111	+324
GFDL	-13%	-3%	+111	+324
MIROC	-12%	+20%	+111	+324
MRI	+12%	+2%	+111	+324

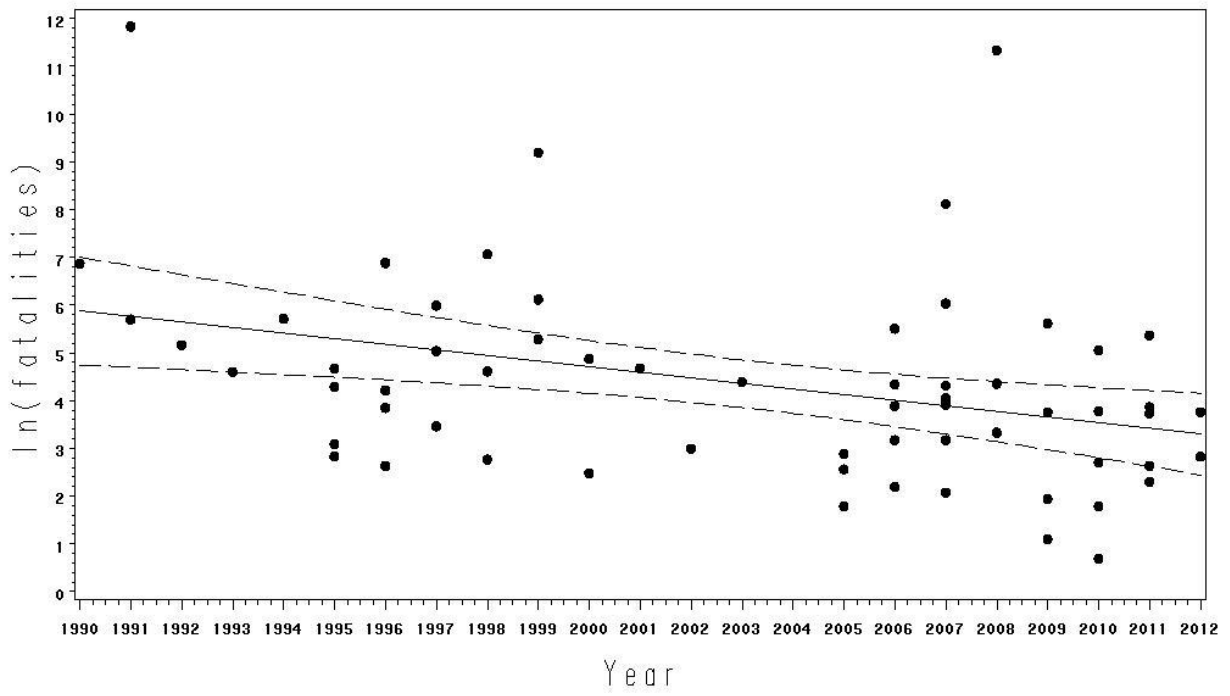
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659 Table 5: Projections of Fatality by the End of 21st Century based on Model 1

	Low Income Scenario	Middle Income Scenario
Current value	10670 deaths per year	10670 deaths per year
Future projections		
Emanuel scenario	-10470	-10670
CCSM3	+8067	-10643
CNRM	-10670	-10670
CSIRO	-7060	-10670
ECHAM	-10280	-10670
GFDL	-10573	-10670
MIROC	+109858	-10472
MRI	+2438	-10670

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679 Fig 1: Number of TC Fatalities from 1990 to 2012.



Regression Equation:
 $\log_{\text{fatal}} = 238.9634 - 0.117133 \cdot \text{Year}$

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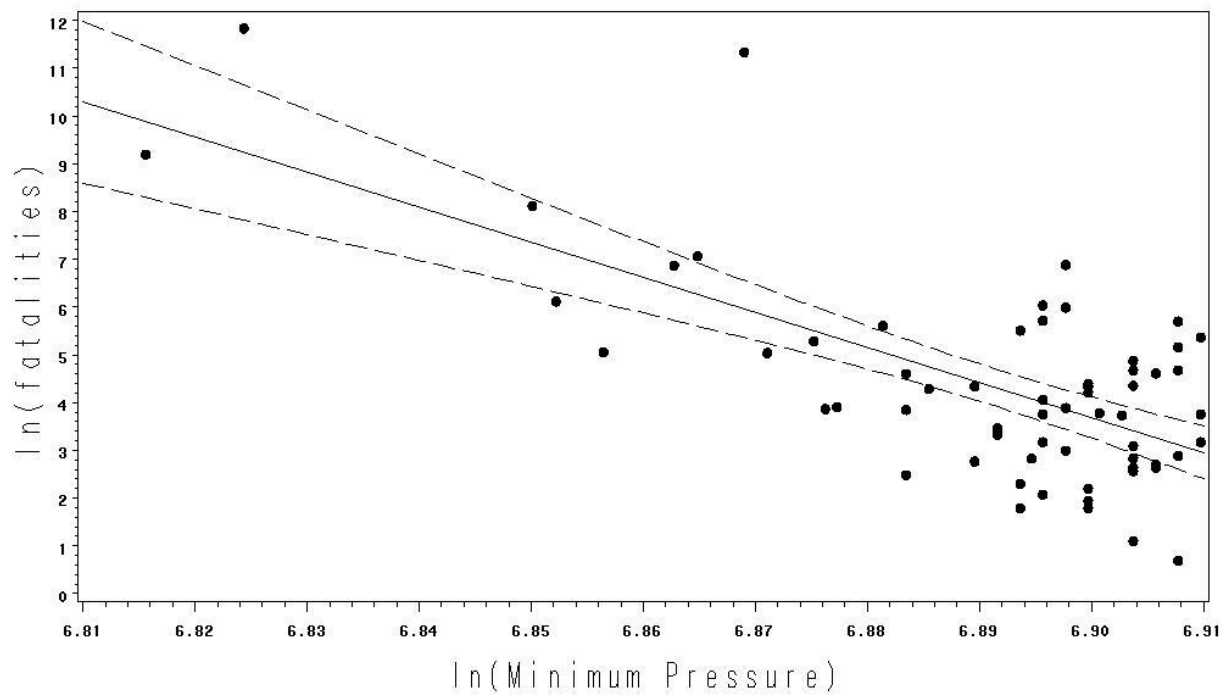
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694 Fig 2: Fatalities and Minimum Central Pressure



Regression Equation:
 $\log_{\text{fatal}} = 510.2522 - 73.41561 \cdot \log_{\text{bmp}}$

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